



**KING COUNTY**

1200 King County Courthouse  
516 Third Avenue  
Seattle, WA 98104

**Signature Report**

**April 1, 2002**

**Ordinance 14313**

**Proposed No.** 2002-0076.2

**Sponsors** Phillips and McKenna

1 AN ORDINANCE making a supplemental appropriation of  
2 \$3,051,015 from current expense fund balance and a  
3 disappropriation of \$1,076,021 from executive contingency  
4 to the sheriff, prosecuting attorney, and public defense  
5 agencies; making a supplemental appropriation of  
6 \$1,374,962 from fund balance to the automated fingerprint  
7 identification system to pay for costs associated with the  
8 Green River homicide investigation and the case *State v.*  
9 *Ridgway*; and amending the 2002 Budget Ordinance,  
10 Ordinance 14265, Sections 16, 28, 37, 43 and 75, as  
11 amended.

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13

14 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

15 SECTION 1. There is hereby approved and adopted a supplemental appropriation  
16 of \$3,051,015 from current expense fund balance and a disappropriation of \$1,076,021  
17 from executive contingency to the sheriff, prosecuting attorney, and public defense

18 agencies, and making a supplemental appropriation of \$1,374,962 from fund balance to  
19 the automated fingerprint identification system to pay for costs associated with the Green  
20 river homicide investigation and the case against Gary Leon Ridgway. A balance of  
21 \$1,173,947 remains in reserve in the current expense fund in anticipation of future  
22 expenditure requests related to the investigation and the case.

23 SECTION 2. Ordinance 14265, Section 16, as amended, is hereby amended by  
24 adding thereto and inserting therein the following:

25 SHERIFF – From the current expense fund there is hereby appropriated to:

26 Sheriff \$2,153,017

27 The maximum number of additional FTEs for the sheriff shall be: 11.00

28 PROVIDED THAT:

29 This appropriation includes \$50,397 for overtime benefits for sheriff's office  
30 personnel related to work on the Green river homicide investigation. It is the council's  
31 understanding that the sheriff's office may submit future supplemental expenditure  
32 requests if the need arises for overtime allowances related to the investigation that exceed  
33 the amount included in this appropriation.

34 PROVIDED FURTHER THAT:

35 The sheriff's proposed staffing model for the Green river homicide investigation  
36 includes three additional positions that the sheriff's office may decide to fill should the  
37 needs of the investigation change. This appropriation does not include FTE or  
38 expenditure authority for these three positions. It is the council's understanding that the  
39 sheriff's office may submit future supplemental requests should the need for these Green  
40 river homicide investigation positions arise at a later date.

41 PROVIDED FURTHER THAT:

42 Of the amount appropriated in this ordinance, \$500,000 shall only be expended  
43 pending the award of federal grant funding from the United States Department of Justice  
44 that shall be used for evaluation of DNA and other forensic evidence associated with this  
45 investigation.

46 PROVIDED FURTHER THAT:

47 The sheriff shall submit quarterly budget management reports to the budget and  
48 fiscal management committee no later than thirty days after each quarter ends for the  
49 purposes of informing the council of any changes in the investigation that may impact the  
50 financial status and/or appropriation to the sheriff's office. The first report shall be  
51 provided to the council no later than July 30, 2002. The reports shall include a summary  
52 that compares budgeted amounts to actual costs, significant changes in scope likely to  
53 affect subsequent costs, and a narrative description of the status of the investigation. The  
54 reports shall also include, but not be limited to, any changes to the staffing model for the  
55 investigation including an update on hiring for backfill. The reports shall also cover, to  
56 the extent possible, a breakdown of costs supporting the prosecution and costs for the  
57 continuing investigation of other Green river-related homicides.

58 SECTION 3. Ordinance 14265, Section 28, as amended, is hereby amended by  
59 adding thereto and inserting the following therein:

60 PROSECUTING ATTORNEY – From the current expense fund there is hereby  
61 appropriated to:

62 Prosecuting attorney \$1,215,563

63 The maximum number of additional FTEs for the prosecuting attorney shall be: 3.00

64 PROVIDED THAT:

65 Of the amount appropriated, funds must be spent on two deputy prosecuting  
66 attorney FTEs and one paralegal FTE dedicated to the State v. Ridgway case. No funds  
67 may be expended for these FTEs after sixty days from the conclusion of the State v.  
68 Ridgway case. Should the defendant be convicted and file notice of appeal, however, the  
69 prosecuting attorney may request that the executive forward a supplemental appropriation  
70 to the council to restore funding to continue at least one deputy prosecuting attorney to  
71 handle the resulting appeal or appeals.

72 SECTION 4. Ordinance 14265, Section 37, as amended, is hereby amended by  
73 adding thereto and inserting the following therein:

74 EXECUTIVE CONTINGENCY – From the current expense fund there is hereby  
75 disappropriated from:

76 Executive contingency (\$1,076,021)

77 SECTION 5. Ordinance 14265, Section 43, as amended, is hereby amended by  
78 adding thereto and inserting the following therein:

79 PUBLIC DEFENSE – From the current expense fund there is hereby appropriated  
80 to:

81 Public defense \$758,456

82 SECTION 6. Ordinance 14265, Section 75, as amended, is hereby amended by  
83 adding thereto and inserting the following therein:

84 AUTOMATED FINGERPRINT IDENTIFICATION SYSTEM (AFIS) – From

Ordinance 14313

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85 the automated fingerprint identification system fund there is hereby appropriated to:

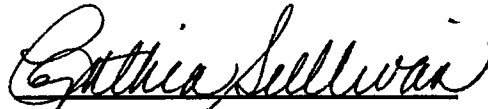
86 Automated fingerprint identification system \$1,374,962

87

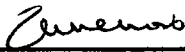
Ordinance 14313 was introduced on 2/11/2002 and passed by the Metropolitan King County Council on 4/1/2002, by the following vote:


Yes: 12 - Ms. Sullivan, Ms. Edmonds, Mr. von Reichbauer, Ms. Lambert, Mr. Phillips, Mr. Pelz, Mr. McKenna, Mr. Constantine, Mr. Gossett, Ms. Hague, Mr. Irons and Ms. Patterson  
No: 0  
Excused: 1 - Mr. Pullen

KING COUNTY COUNCIL  
KING COUNTY, WASHINGTON

  
Cynthia Sullivan, Chair

ATTEST:

  
\_\_\_\_\_  
Anne Noris, Clerk of the Council

APPROVED this 12 day of April, 2002.   
\_\_\_\_\_  
Ron Sims, County Executive

**Attachments** A. Green River Homicides Investigation Budget Briefing Paper, B. State v. Ridgway: Prosecuting Attorney's Office Extraordinary Budget Request, C. Ridgway Defense Report 1-18-02

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Attachment A

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**Green River Homicides Investigation  
Budget Briefing Paper**

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**Background**

The Green River investigations began in 1982 when the bodies of five women were found in and near the Green River in South King County; eventually, the deaths of 49 women were linked to the investigation. The King County Sheriff's Office (KCSO) formed a task force to investigate the deaths, and local law enforcement agencies, the FBI, and the Attorney General's Office contributed detectives. In the ensuing decade, the task force increased and decreased in size, eventually diminishing to one KCSO detective.

In August 2001, the KCSO received word that the state crime lab had matched the DNA on evidence that was collected during previous investigations to suspect Gary Ridgway. The Sheriff immediately directed the formation of the "evidence review team". The King County Prosecuting Attorney's Office (KCPAO) assigned Senior DPA Jeff Baird to the case. On November 30, 2001, Gary Ridgway was arrested in connection with four of the 49 murders.

**Current State**

The KCSO and KCPAO anticipate that the next steps in the case will take three years. Our top priority will be trial preparation, which we conservatively estimate will take 18 months to two years. When the trial does begin, it will likely be lengthy. Concurrent with those phases, we will be examining other unsolved homicides, including those that are not currently linked to the Green River investigation. The ongoing investigation into the uncharged cases could continue for several years.

**Trial Preparation**

Our initial priority will be to prepare for trial on the four homicides for which Mr. Ridgway has already been charged.

Preparation will be an expensive and extraordinarily time-sensitive process, and will involve an unprecedented number of documents. We must comply with Justice Court Rules that govern speedy trial and disclosure of evidence to the defense team. The defense has a legal right to demand all of this material as discovery, and will undoubtedly do so. If we fail to comply fully on our own, we will be compelled to comply by court order.

Full disclosure requires that all documents included in the four homicide case files, as well as all files related specifically to Mr. Ridgway be provided to the defense. We plan to have a vendor scan each page of the documents and provide them to the defense on compact discs. The KCSO and KCPAO agree that electronic transfer is the best way to share information with the defense. Further, having the information available electronically will enhance investigators' ability to continue working on the four charged

cases and to analyze and compare evidence on the uncharged homicides. In addition to incriminating information against Mr. Ridgway, both the defense and prosecutors will look for potentially exculpatory information contained in the documents.

Since we estimate that there are 200,000 pages involved, this process must begin almost immediately. The vendor estimates that the process will take about 30 days to complete, using two assembly lines that operate twenty-four hours per day, seven days per week.

The remaining 45 "official" Green River Homicide cases will have to go through the same process. We estimate that those files contain approximately 500,000 additional pages of documents.

The final phase of the scanning project will involve another 300,000 or so pages of documents such as tip sheets on other suspects and incidental documents collected by police investigators over the past twenty years.

Barring delays or difficulties, we anticipate that each of the one million pages will be processed by the end of 2002. At that point, both the prosecution and the defense will have electronic access and search capabilities for all of the documents associated with this investigation.

As the historical documents are being processed, currently assigned investigators are collecting more new evidence and information. New tips come in every day, and each tip has the potential to become an additional full-blown homicide investigation. During the past two decades, many people have moved out of the area or passed away. Our investigators will be working to locate these individuals, and when possible, contact and interview them. As these contacts take place, they generate additional leads needing attention. Since we are never sure what might come of the next contact, we feel compelled to exhaust these leads. For the four charged cases, it is imperative this work be done as soon as possible.

**Staff Resources**

We have begun this work with a team composed of twenty KCSO staff and five KCPAO employees. We also have one Seattle Police Department (SPD) detective and one Bainbridge Island Police Department (BIPD) lieutenant on loan to us at this time. Financial details of these loans are discussed below.

The attached organizational chart displays how task force personnel are currently deployed. In addition to the detectives and prosecutors noted below, the task force includes a captain, two sergeants, civilian administrative staff, and an evidence technician.

**Detectives**

One full-time detective is assigned exclusively to each charged case, and two detectives are assigned to work exclusively on information related to Mr.

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Ridgway. The other detectives are deployed to the most urgent investigative tasks, as they exist at this moment (e.g. reviewing case files, following new leads, and cataloging evidence). Their assignments will change as the investigation progresses.

We expect that we may be able to identify suspects in the additional homicides through DNA or other scientific, circumstantial, and testimonial evidence. As that occurs, it will be necessary to expand the size of the task force to meet the demand of the work.

### **Other Cases/Mutual Aid**

It is likely that through this investigation, we will be able to link other suspects to other unsolved homicides. A local newspaper recently reported that there are 52 other unsolved female homicides that may be related to this case. If that happens, it is our intent to assist the agency that has legal jurisdiction over a case with their investigation, as necessary.

### **Cost**

We are proposing a beginning budget to carry us through the first two years of this process. The attached financial estimates are reasonably accurate for the first two years, but it would be very speculative to project costs for year three at this time. There is no doubt that it will take dozens of people to assess information that was collected and/or created over two decades. We know that we need to prepare for at least one trial; further review of evidence will likely reveal a need for additional charges, arrests, and trials for Mr. Ridgway and others.

The task force includes two officers from other agencies. Our cost-sharing arrangement with the executives of those agencies is that King County will provide cars, office equipment, and Green River-specific overtime pay, but the lending agencies will continue to pay the salary and benefits of their loaned employees.

### **Conclusion**

It is impossible to predict at this time how long this investigation will take and where it will ultimately lead us, but the cost of not doing the work is too high in both dollars and lives.

The horrific nature of these crimes demands that we put forth an all-out effort to solve them. The hundreds of surviving family members and friends of the victims expect us to accept the responsibility to seek justice and closure on their behalf.



**King County Sheriff's Office  
Green River Homicides Investigation  
Two-year Expenditure Plan**

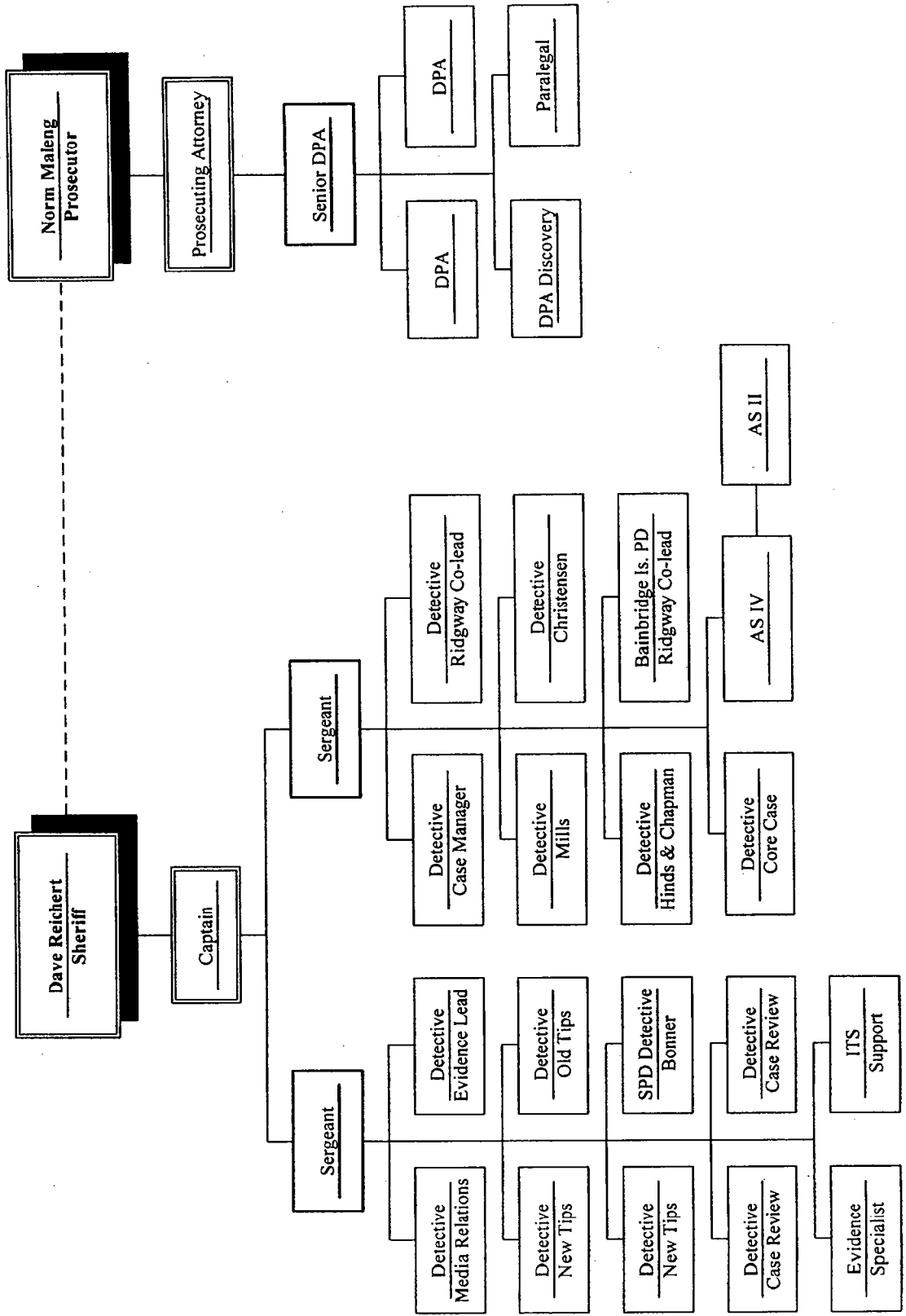
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Position/Item Description	Budget 2002		Budget 2003	
	Amount	FTE	Amount	FTE
<input type="checkbox"/> Captain (Salary: \$82,883/Benefits: \$20,529)	\$ 103,412	1.00	\$ 105,997	1.00
<input type="checkbox"/> Sergeant (Salary: \$63,055/Benefits: \$19,039)	164,188	2.00	169,935	2.00
<input type="checkbox"/> Detective (Salary: \$40,582/Benefits: \$16,661)	572,430	10.00	888,698	15.00
<input type="checkbox"/> Detective (3 Positions: 6 months)	85,865	1.50	177,740	3.00
<input type="checkbox"/> LAN Administrator (Salary/Benefits)	58,908	1.00	60,380	1.00
<input type="checkbox"/> Admn. Specialist IV (Salary/Benefits)	51,355	1.00	52,639	1.00
<input type="checkbox"/> Admn. Specialist II (Salary/Benefits)	43,367	1.00	44,451	1.00
<input type="checkbox"/> Evidence Specialist (Salary/Benefits)	46,318	1.00	47,476	1.00
<input type="checkbox"/> Acct. 51130 Overtime/Benefits	165,870		171,675	
<input type="checkbox"/> Acct. 51158 Detective Pay	46,413		68,760	
<input type="checkbox"/> Acct. 51380 Quartermaster	46,500		15,000	
<input type="checkbox"/> Acct. 53105 New Hire Exams	29,000		10,000	
<input type="checkbox"/> Acct. 55352 Radio Charges	19,561		27,764	
<input type="checkbox"/> Acct. 56740 Laptop/Desktop Computer	45,500		15,000	
<input type="checkbox"/> Acct. 56770 Auxiliary Equip.-Vehicle	116,250		37,500	
<input type="checkbox"/> Acct. 52290 Operational Supplies	20,000		22,000	
<input type="checkbox"/> Acct. 52223 Gasoline	20,000		30,000	
<input type="checkbox"/> Acct. 53103 DNA Services (Grant)	500,000		250,000	
<input type="checkbox"/> Acct. 53105 Forensic Expert	50,000		50,000	
<input type="checkbox"/> Acct. 53710 Lease Space	128,000		130,000	
<input type="checkbox"/> Acct. 53620 Maint. - Bldg.	25,000		27,000	
<input type="checkbox"/> Acct. 53770 Copier/Fax Rental	14,500		14,863	
<input type="checkbox"/> Acct. 53750 Lease Vehicles	108,750		157,500	
<input type="checkbox"/> Acct. 53210 Telephone Charges	25,000		30,000	
<input type="checkbox"/> Acct. 55145 Electrical/Phone/ITS Install.	45,000		5,000	
<input type="checkbox"/> Acct. 56720 Furniture	45,000		5,000	
<input type="checkbox"/> Acct. 56730 Office Equip.	10,000		3,000	
<input type="checkbox"/> Acct. 56740 Server EDP Equip.	20,000		3,000	
<input type="checkbox"/> Acct. 56790 Surveillance Equip.	10,000		5,000	
<b>Total</b>	<b>\$ 2,616,187</b>	<b>18.50</b>	<b>\$ 2,625,378</b>	<b>25.00</b>

This plan also supports the space needs of the Prosecuting Attorney's Office, including furniture, phone, ITS and electrical installation costs. It is understood that PAO will fund all of the Discovery costs for PAO, Public Defender and KCSO.

# Green River Homicides Investigation 2002

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King County Sheriff's Office  
Function of those Assigned to Green River Homicides Investigation  
2002

**Captain** – administrator for Green River Investigation

**Sergeant** – supervises Detectives, Media Relations Officer, clerical staff, Computer Resource person and Evidence Specialist; oversees Detectives working on tips; coordinates with other unit Sergeant on assignments; and reports to Green River Captain.

**Two Detectives: New Tips** – assigned to work on 300 plus tips generated since arrest and assigned to act as liaisons with present prostitution population.

**Detective: Old Tips** – work on older tips generated prior to arrest and act as liaison with present prostitution population.

**Detective** (loaned Commissioned person) – assist with core case detectives, and responsible for review of victim Bonner file and certain SPD cases.

**Detective: Evidence Lead** – responsible for overseeing all Green River evidence; all past and future lab submissions to state and outside laboratories; and will be the knowledge source for evidence related questions on all cases.

**Detective: Media Relations** – has primary responsibility for all media relations; acts as liaison with department MRO; will gather historical information on task force and its previous make-up; and works tips as needed.

**Two Detectives: Case Review** – responsible for review of uncharged cases not presently recognized as supporting the four core cases; review cases for purposes of identifying any suspect, with particular attention to the evidence present; establish additional casework or contacts to be made; and establish any relationship to the charged suspect.

**Evidence Specialist** – maintains control of all Green River evidence and responsible for its proper packaging, paperwork documentation, etc.

**ITS Support** – computer support person for all assigned to Green River investigation in its remote location and computer support for prosecutorial staff on site with investigators.

**Sergeant** – supervises Detectives (particularly the core case detectives) and clerical staff; coordinates with other unit Sergeant on assignments; acts as liaison with the Prosecuting Attorney's Office and their staff assigned to this matter; and reports to the Green River Captain.

**Detective: Case Manager** – monitors tips and all incoming paperwork for placement into hard files and electronic format; and acts as liaison for discovery process.

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**King County Sheriff's Office**  
**Function of those Assigned to Green River Homicides Investigation 2002**  
**Page 2**

**Detective: Ridgway Co-lead** – core case detective and co-responsibility for focus on suspect Ridgway.

**Detective** (loaned Commissioned person) – core case detective and co-responsibility for focus on suspect Ridgway.

**Detective: Core Case** – core case detective with primary responsibility for victim Hinds and Chapman cases.

**Detective: Core Case** – core case detective with primary responsibility for victim Mills case.

**Detective: Core Case** – core case detective with primary responsibility for victim Christensen case.

**Detective: Core Case** – core case detective responsible for the case review of either a charged case, a case with charge potential (based on available evidence, witness statements, etc.), or an uncharged case primarily supporting the four core cases.

**AS IV** – clerical support for 15 Detectives, 2 Sergeants and 1 Captain.

**AS II** – clerical support for 15 Detectives, 2 Sergeants and 1 Captain.

Norm Maleng  
Prosecuting Attorney

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(206) 296-9067  
FAX (206) 296-9013

18 January 2002

**State v. Ridgway:**  
**Prosecuting Attorney's Office Extraordinary Budget Request**

**A. Case Overview**

After 19 years of investigation by the King County Sheriff's Office, Gary Leon Ridgway has been charged with four counts of first-degree aggravated murder. While it is the normal practice of the King County Prosecuting Attorney's Office to absorb the impact of complex, high profile criminal prosecutions within its existing budget, this is by no measure an ordinary case. This memo outlines the unique features of this prosecution and ongoing investigation that require immediate resources not available in the adopted 2002 PAO budget.

**B. PAO Trial Team Resources Necessary for the Case**

As with any other aggravated murder case, we will assign two senior trial deputies to this case and absorb their costs within our adopted 2002 budget. These senior deputies have other responsibilities in addition to this case, but it will be their top priority.

The many unique factors of this case require additional resources beyond the two senior deputies, not anticipated in the 2002 budget, that we are compelled to request from the Executive and the Council. We are mindful of the County's fiscal crisis and have trimmed our extraordinary request to the minimum necessary to handle this enormous case.

The extra needs are:

1. Two trial deputies: annual cost: \$116,000 for entry level dpas to backfill Ridgway team seniors;
2. One paralegal: annual cost \$55,000
3. Technology package: laptops, servers and printers for the team: \$26,000 (one time)

Total: \$197,000

**C. Unique Features of This Case**

As with "routine" aggravated murder cases, the deputy prosecutors must focus on marshalling the evidence on the four charged counts and preparing the case for presentation in court. Beyond this critical task are additional roles for the deputy prosecutors that are not found in other aggravated murder cases.

The first unique aspect to this case is the sheer volume of material that constitutes the "discovery". The investigative reports of the four charged homicides, the police reports on

dozens of other homicides investigated by the Green River Task Force during the 1980's, and other potentially relevant evidence fill several rooms. When all relevant documents are finally tallied, there may be close to **one million** pieces of paper that constitute discovery.

There are also thousands of items of evidence seized at the crime scenes and pursuant to search warrants. The deputy prosecutors and the sheriff's deputies will review all of the documents and all of the evidence for potential forensic and evidentiary value.

One immediate role for the trial deputies is to begin to understand the nature and extent of the physical evidence and review all of the documents for potential trial value. They must be prepared to afford the defendant his right to a speedy trial and also be prepared to meet anticipated defense motions on all potential legal issues.

The second unusual aspect to this case is the on-going nature of the investigation. While we are preparing the case for trial, we are also assisting the Sheriff's task force with reviewing other unsolved homicides from the Puget Sound region and beyond. The Sheriff has expanded the investigation to include cases from Canada, Lewis County, Oregon and California. Scores of unsolved homicides will be re-opened and reviewed as part of this effort. One of the extraordinary functions of the Ridgway trial team will be to provide legal advice and assistance on these investigations. This includes reviewing the evidence collected at old crime scenes and evaluating it for potential forensic science laboratory testing. It includes help in obtaining search warrants that may be necessary, and assisting in the evaluation and prioritization of the thousands of tips from the public that have come in since the arrest.

**D. Document Management Project**  
**\$1 million (estimated)**

Before we can accomplish anything significant in trial preparation or in re-investigating unsolved cases, we must assemble the paperwork related to this case in a form that is usable and accessible to all. For more than 19 years, the King County Sheriff's Office has been creating and maintaining all investigative reports and other documentary evidence as a part of the Green River Task Force. Today, these reports total, by conservative estimate, 930,000 pages, with more being created every day. These reports are kept in notebooks and file drawers at the Task Force offices. They vary in investigative value, from unverified tips to reports key in establishing probable cause. The papers the reports are printed on also vary in quality, depending on age and other factors.

It is imperative that these pieces of paper be transformed into an electronic database through modern imaging technology. It is the first step that must be taken in the litigation, but it is not a technology that is available within King County government.

Reducing the rooms full of paper into a database will be expensive, but it will fulfill at least three crucial functions:

First, it will meet our mandatory duty to provide discovery to the defense. In any criminal case, the prosecution must provide a copy of the evidence, or "discovery", to the defense. Using a digital scanner to copy the paperwork created over the last two decades by the Task Force is the

only feasible way to meet this duty. Providing a couple of CDs to the defense, instead of truckloads of paper in boxes, will also present the discovery in a useful format that should minimize trial delays based on discovery issues.

Second, it will greatly assist the deputy prosecuting attorneys assigned to try this case. Once an electronic database is created, both the defense and the prosecution can design search programs that they each believe will best organize and retrieve the documents. With nearly a million pages virtually at their fingertips, the attorneys will be able to pull together their cases with speed and precision. They can search the work product of the Task Force and bring together documents that may have never been compared before.

Third, the database will be of immense value to the ongoing investigation. The work of the Sheriff's Task Force did not end with the apprehension of Gary Ridgway. In many ways, that event was just the beginning of a second phase of this massive investigation. There are scores of unsolved homicides currently under investigation, and, in each case, a need to compile and compare information, both old and new. A searchable electronic database will make the ongoing investigators much more efficient and effective as they vigorously re-new their attempt to solve these tragic cases.

The PAO has invited several vendors with experience in complex litigation and document management to engage in a limited competitive bidding process to perform this service. Because we are under time constraints imposed by court rule and case law for providing discovery, and because this legal service as it relates to PAO needs to develop searching software implicates our work-product case theories and impressions, we chose not to invoke the county's regular purchasing process. Instead, we invited four companies, each with a track record in managing document-intensive civil litigation, to review our needs and present a bid. Our prosecution team has met with representatives of each vendor, and also taken several on site visits of the document storage rooms to get the best estimates of the scope and costs of the work. Two of the vendors made presentations to the GRTF and the prosecution team in the final stage of the process.

We have selected the law firm of Preston Gates and Ellis to perform the document management function for this case. The exact parameters of the work and the price per document are the subjects of current negotiations with Preston Gates and Ellis.

The specific work to be performed includes:

- a) document preparation;
- b) sequential numbering of the pages (also called Bate's stamping);
- c) digital scanning of the document;
- d) optical character referencing (OCR);
- e) coding/categorizing of the information on each document;
- f) application of search engine software.

The production of discovery in a potential capital murder case is a critical function. Errors in discovery are unacceptable to prosecutors, defense attorneys, and to reviewing courts. Preston Gates and Ellis not only has the most competitive financial bid, but also has the most impressive procedure in place to accurately produce the work. The Preston firm also has a reputation for

excellence in the legal community based on familiarity and success with the requirements and demands of court rules, judges and attorneys.

The costs of this project will depend on the number of pages of investigative reports that need to be included in discovery. For planning purposes, we should adopt an estimate of \$1 per page to prepare, scan, OCR, and code the documents. We will not know precisely how many documents are in the discovery until we are well underway with the scanning project. The estimated range of pages of discovery is between 700,000 and one million. We should plan to budget one million dollars. If the project ends up costing less, we will account for the unexpended funds and return the money to the current expense funds.

The obligation to produce on-going documents created by the current investigation must also be planned for in the budget. Our best estimate of the cost of document production for years two and three of this case is a total of \$250,000.

**E. PAO Extraordinary Budget Needs**

**1. Two Deputy Prosecutor Positions to backfill two added to Ridgway Team  
Costs: \$116,000 Annual**

The PAO is prepared to absorb the impact of putting two senior deputy prosecutors on the Ridgway case, as this is the normal impact of an aggravated murder prosecution. Because of the massive volume of documentary and physical evidence, and because of the need to provide ongoing advice and assistance to investigators looking at scores of unsolved homicides, the usual deployment of two attorneys is not sufficient. Two additional deputies must be devoted to the effort so that the team can meet the demands and expectations of these discreet tasks:

- First, preparing for trial;
- Second, reviewing the other cases in the GRTF files;
- Third, assisting in the ongoing investigation of the defendant;
- Fourth, reviewing other unsolved cases that may be brought to the GRTF by other law enforcement agencies.

**2. One full-time experienced paralegal to assist with all functions described above.  
Cost: \$55,000 Annual**

The work of the deputy prosecutors must be supported by an experienced paralegal. We have already assigned the lead paralegal in the Criminal Division to the Ridgway trial team. We need a paralegal FTE to backfill her position and provide support for the other work of the Division.

**3. Budget for Information Technology Hardware and Software  
Cost: \$26,200 one-time**

The PAO trial team will require a modest budget for computers to allow them to operate effectively on site with the Task Force and in their own "war room" office in the Administration Building.



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IT support for operations in their new offices in the Admin Bldg., continued operations in the Fraud Division office, and off-site activities including work at the evidence warehouse maintained by the King County Sheriff. This requires the following capital purchases:

Item	Quantity	Aprox cost/item	Total
Desktop PC	5	\$1,000	\$5,000
Notebook PC	3	\$2,000	\$6,000
File Server	1	\$10,000	\$10,000
Printer	1	\$1,700	\$1,700
LCD Projector	1	\$3,500	\$3,500
			\$26,200 Total

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**Prosecuting Attorney Costs for Ridgway**  
2 Year Financial Plan

	2002	2003
<b><u>Staff Costs</u></b>		
<u>Salaries</u>		
2 Attorneys	\$ 87,800	\$ 94,800
Paralegal	\$ 48,241	\$ 50,653
Subtotal Salaries	\$ 136,041	\$ 145,453
<u>Benefits</u>	\$ 42,023	\$ 44,322
Subtotal Salaries and Benefits	\$ 178,063	\$ 189,776
Furniture & Other Operating	\$ 12,500	0
Other Equipment & Peripherals	\$ 25,000	0
<b>Total PAO Request</b>	<b>\$ 215,563</b>	<b>\$ 189,776</b>

**Document Production Project**

Total Costs                      \$ 1,000,000    \$ 150,000

**RIDGWAY DEFENSE REPORT**  
**1-18-02**

The plan for defense staffing and expenditures predicated on the following assumptions and observations:

1. The state has been investigating the Green River Killer for over 20 years. They have had all this time to perform detailed analysis of the evidence and interview the appropriate individuals, both suspects and witnesses. At times they have had up to 25 uniformed personnel investigating this case. Currently there are 11 experienced, senior investigators from the sheriff's office working full time to build evidence against Mr. Ridgway.
2. The defense will have to thoroughly investigate all 49 victims identified in the Green River murders. Even though only 4 charges have been filed thus far the state is developing its case based on examination of the evidence in all 49 murders. In addition the state is following up on information of the eighty or so unsolved female homicides on the West Coast, including Canada. The defense may have to investigate some these as well.
3. There were initially approximately 5,000 suspects, of whom 300 became "A" level suspects. At least the "A" level suspects are going to be investigated.
4. The DNA evidence is going to require extensive and detailed examination and evaluation.
5. There is an enormous amount of physical evidence in this case that requires extremely specialized science and skills. There are over 10,000 pieces of evidence in this case. Estimates of the number of pages of discovery exceed 1,000,000. In addition there will be new information being processed all the time. Even if what is currently on paper is converted to CD as is being discussed, the defense team will need a data management expert just to organize, manage and process all the data.
6. There are a number of other experts with extremely specialized skills that could not have been anticipated in the original estimate of defense costs. It is not appropriate to reveal at this time who these experts might be or that their field of expertise is.

The defense team is organized to work on the various aspects of the case in an efficient manner. It is not appropriate to reveal much detail about this organization at this time, but generally the team is divided into groups working on discovery, investigation, forensics, and the trial itself. Different team members have different responsibilities in each of these areas with some team members working on more than one area in some cases:

1. One attorney is responsible for managing discovery.
2. One attorney is in charge of reviewing crime scenes.
3. One attorney is responsible for the DNA investigation
4. One attorney is responsible for oversight of the forensic investigation.
5. Both investigators are assigned a variety of tasks related to discovery review, crime scene analysis and other related tasks.

All requests for resources in this matter will require an order from Superior Court. The court order for the current defense resources is attached.

RIDGEWAY ESTIMATE  
Current

14313

	2002	2003
<b>ATTY</b>		
Tony Savage		
Mark Prothro*		
Todd Grunhagen*		
Michelle Shaw	144,000	147,600
<b>INVESTIGATOR</b>		
ACA .5 FTE *		
ACA .5 FTE **	35,000	35,875
Private	76,800	78,720
<b>CLERK</b>		
ACA	47,000	48,175
<b>PARALEGAL</b>		
ACA	63,000	64,575
Private	28,000	28,700
<b>Mitigation Spec</b>	20,000	30,000
<b>EXPERTS</b>		
DNA	170,500	148,500
Forensics	90,000	210,000
Technology Project	779,933	1,068,533
Other Experts	15,000	200,000
Jury Selection	-	
<b>TOTAL EXPERTS</b>	1,055,433	1,627,033
<b>TOTAL</b>	1,469,233	2,060,678
*funded through ACA contract		
**additional .5 FTE as ordered by the court		

Beth Goldberg

14313

SUPERIOR COURT OF THE STATE OF WASHINGTON  
COUNTY OF KING

STATE OF WASHINGTON

Plaintiff,

NO. 01-1-10270-9 ~~KRM~~ SEA

vs.

ORDER ON CRIMINAL MOTION

GARY LEON RIDGWAY

Defendant.

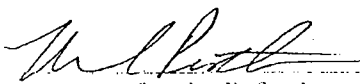
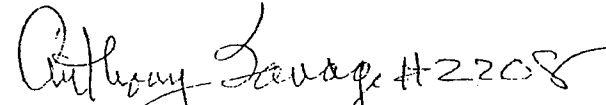
The above-entitled Court, having heard a motion by defense to appoint additional counsel, investigation, and legal staff in this matter.  
Defense counsel also request expert services at public expense through the Office of Public Release.

IT IS HEREBY ORDERED that <sup>ACA</sup> ~~ACA~~ senior attorneys, <sup>Mark Prothero and Todd Greenhagen</sup> are appointed as co-counsel with Mr. Savage. In addition, <sup>one</sup> ~~two~~ additional counsel to be decided upon are also appointed.  
Also, ACA shall provide one investigator, 1 clerk, and 1 paralegal.  
OPD shall also provide <sup>one</sup> ~~two~~ additional investigator, and 1 additional paralegal.  
OPD shall also provide \$290,500 for expert services.

DATED: 12/17/01

  
JUDGE

Deputy Prosecuting Attorney

 #12400  #2208

Attorney for the Defendant  
Order on Criminal Motion (ORCM)